

# Proceedings of the Ogle County Board Meeting

October 18, 2016

State of Illinois )  
County of Ogle ) ss

## Call to Order

Chairman Gouker calls the Ogle County Board Meeting to order at 5:31 p.m.

## Roll Call

The roll call shows Bolin and O'Brien are absent. The Invocation is given by Sparrow and is followed by the Pledge of Allegiance.

## Presentation – Jeremy Ciesiel – County Engineer – Constitutional Amendment

This November, there will be an amendment to the Illinois Constitution on the ballot. This Constitutional Amendment deals with transportation funds, referred to as The Safe Roads Amendment or The Transportation Lock Box Amendment, provides that revenue generated from transportation taxes and fees shall be used exclusively for transportation purposes. The Amendment is not a tax increase but it will, however, keep transportation funds from being swept or diverted for non-transportation uses. The Amendment does not apply to State or Local taxes on the sale of motor fuel taxes. The language in the Amendment defines transportation related purposes as more than just the construction, repair, or operation of roadways. It also includes the enforcement of traffic, railroad, and motor carrier laws, expenses related to the safety of the transportation system, Workman's Comp claims for the workers of the State transportation agency, purchase of right-of-way, and the construction of buildings for transportation related purposes, traffic study, research and design for future projects, and various other things labeled as transportation purposes. The Amendment does not affect Federal funds; Federal funds can still be used and spent for any purposes that are covered under Federal law. As a public employer, officer of county government, I have been advised that I am prohibited from supporting or opposing this law. My intent here is to convey my understanding of the proposed Amendment. Through research, supporters of the Amendment feel that funds intended for the investment of transportation should be dedicated solely for the use of improving transportation systems and not used for non-transportation purposes. Opponents feel that the government body should be able to prioritize expenditures as they see fit. This Amendment would greatly restrict their use and keep them from reallocating funds for other purposes. Over the past 12 years, State transportation funds have been swept twice, most recently in 2015, in order to fulfill a 1.3 million dollar budget gap. This Amendment would stop that. As with any law, it is open to interpretation and a "diversion" could be argued in a court of law.

Discussion was held concerning the Amendment.

## Consent Agenda Items – by Roll Call Vote

1. Approval of September 20, 2016, County Board Meeting Minutes
2. Accept Monthly Reports – Treasurer, County Clerk & Recorder and Circuit Clerk
3. Appointments –
  - Applicant – Ogle County Housing Authority – Kimberly Suslek – R-2016-1001
4. Vacancies -
  - Lost Lake RCD – 2 vacancies
  - Regional Planning Commission – 1 vacancy
  - Franklin Grove Fire Protection District – 1 vacancy
  - Board of Health – 4 vacancies

Application and Resumé deadline – Friday, October 28, 2016, at 4:30 p.m.  
in the County Clerk's Office located at 105 S. 5th St – Suite 104, Oregon, IL

- Mental Health 708 Board – 2 vacancies

Application and Resumé deadline – Friday, December 2, 2016, at 4:30 p.m.  
in the County Clerk's Office located at 105 S. 5th St – Suite 104, Oregon, IL

Ogle County Board Meeting

October 18, 2016

5. Ogle County Claims –
  - Department Claims – September 2016 - \$10,485.15
  - County Board Payments – October 18, 2016 – \$134,186.34
  - County Highway Fund – \$33,295.59

6. Communications –

McKinney moves to approve the Consent Agenda as presented, Sparrow seconds the motion.

The motion to be approved by a roll call vote:

YES: Hopkins, Janes, Kenney, McKinney, Meyers, Nordman, Oltmanns, Saunders, Simms, Sparrow, Typer, Welty, Bowers, Brooks, Colbert, Colson, Finfrock, Fritz, Griffin, Gronewold, Heuer, and Gouker.

NO: None.

ABSENT: Bolin and O'Brien.

Motion carries on roll call vote. (Placed on file)

### **Zoning – #3-16 AMENDMENT - Kenneth & Wendy Kretsinger – O-2016-1001**

Welty introduced the petition of Kenneth & Wendy Kretsinger, 9494 N. Barker Rd., Byron, IL, for an Amendment to the Zoning District to rezone from AG-1 Agricultural District to R-1 Rural Residence District on property described as follows and owned by the petitioner: Part of the N ½ NW ¼ of the SW ¼ of Section 20 Byron Township 25N, R11E of the 4<sup>th</sup> P.M., Ogle County, IL, 3.21 acres, more or less. PIN: Part of 05-20-300-015, Common Location: 9494 N. Barker Rd.

Welty moves to approve #3-16 an Amendment to the Zoning District to rezone for Kenneth & Wendy Kretsinger – O-2016-1001 as presented, Meyers seconds the motion.

Motion carries. (Placed on file)

### **Public Comment**

- Sheriff Brian VanVickle read an opposition letter to GLBRR
- Tom Smith – White Rock Township – opposition to GLBRR

### **COMMITTEE REPORTS**

The following committee minutes have been placed on exhibit: Blackhawk Hills RC&D, County Infrastructure, County Security, Executive, Finance and Insurance, HEW & Solid Waste and Veterans, Judiciary and Circuit Clerk, Long Range and Strategic Planning, Personnel and Salary, Regional Planning Commission, Road & Bridge and Mapping (GIS), State's Attorney and Juvenile & Probation, and Supervisor of Assessments and Planning & Zoning.

The following committees had no minutes to file: 911 & ETS Board, Board of Health, G.I.S. Partnership, Liquor Commission, L.O.T.S., Mental Health 708 Board, Negotiations Committee, Public Aid Appeals, Tri-County Opportunities, and UCCI/ICRMT.

- **County Infrastructure:**
  - Service Contracts – R-2016-1002

A sub-committee was formed of Marcia Heuer, John Frinfrock, and Pat Nordman to look into the service contracts. All the county contracts and written agreements (some in perpetuity, a payment voucher) were researched and referenced in the resolution. In order to have a continuous living record of what the County is indemnified, not only for contracts, continuous agreements, or agreements that are only verbal and have a payment voucher, the sub-committee put together a binder located in the County Clerk's Office

that references the departments and those committees over those departments. Each contract agreement or voucher has a cover sheet that references what is in it, who it is signed by, the start date, the end date, and the amount so there is a synopsis of what each contract contains. On the front of the binder is a list of what is contained within the binder. From this point on, when any contract agreement or voucher is filed with the Clerk, whoever is filing it will fill out the cover sheet. The County Infrastructure Special Committee will come in quarterly and go through the binders. We will be able to tell by the budget sheets and payment sheets if something is not included. It will then be cross referenced to make sure any contract agreement or voucher is included. That material will go back to the department heads and committees overseeing those departments.

Gronewold moves to approve R-2016-1002 as presented, Hopkins seconds the motion.

Motion carries. (Placed on file)

- **Executive:**

- County Clerk Bond – R-2016-1003

Oltmanns moves to approve R-2016-1003 as presented, to set the County Clerk Bond at \$10,000.00, McKinney seconds the motion.

Motion carries (Placed on file)

- Veterans’ Day – R-2016-1004

Colson moves to approve R-2016-1004 as presented, Meyers seconds the motion.

Motion carries. (Placed on file)

- **Finance:**

Sparrow:

- Special Finance meeting on Wednesday, October 19, 2016, at 10:00 a.m.
- October 24, 2016, at 5:30 p.m. is the annual Budget Hearing

- Health Insurance Premium – R-2016-1005

Sparrow moves to approve R-2016-1005 as presented:

<b>Ogle County</b>		
<b>2017 Medical-RX-Dental Premiums</b>		
	<b><i>\$750 Deductible</i></b>	
	Single	\$ 862.00
	Employee +1	\$1,810.00
	Family	\$2,155.00
	<b><i>\$1,500 Deductible</i></b>	
	Single	\$ 793.00
	Employee +1	\$1,665.00
	Family	\$1,982.00

Nordman seconds the motion.

Motion carries (Placed on file)

- IMRF – R-2016-1006

Sparrow moves to approve R-2016-1006 as presented:

THEREFORE BE IT RESOLVED, by the County Board of Ogle County, State of Illinois on this 18th day of October, 2016 that it directs the County Treasurer, to pay IMRF \$348,750 for such purposes, to be applied to its ECO account, and

BE IT FURTHER RESOLVED, that the County requests IMRF to set the 2017 annual required payment for its ECO account at \$245,000, and additionally requests IMRF to remove the salaries of retirees and only use the salaries of its current active participants when calculating their 2017 ECO rate.

Otlmanns seconds the motion.

Motion carries (Placed on file)

- **Long Range Planning:**

- Long Range Planning Invoices – R-2016-1009

SUPPLIER NAME	DESCRIPTION	AMOUNT
Syndeo	IT - Network - Switches	\$ 9,600.00
Sjostrom & Sons, Inc.	General Construction Package	\$ 25,003.80
	County Maintenance #7	
	Through September 2016	
	TOTAL:	\$ 34,603.80

Griffin makes a motion to approve R-2016-1009 as presented, Janes seconds the motion.

Motion carries (Placed on file)

- Projects Update – Griffin. The front doors on the courthouse have been completed and opened. There is additional work to do on the steps and handrails will be installed.

Jeff Gooddale, of HOK, and Greg Cook, presented information regarding the new proposed jail. The relative cost for 180-200 beds is going to be \$25,000,000.00. The site that is being considered is adjacent to the Judicial Center. Operationally, this site makes a great deal of sense because one of the chief issues is moving inmates back and forth for trial. Being connected to the Judicial Center is a cost savings by not needing additional vehicles and staff. The plan is to attach the new facility to the west of Judicial Center. Within the building will be Administration, lobby, visitation, and a vehicle sally port large enough to park at least six vehicles inside so the inmates coming from other agencies are inside and out of sight as they are transferred. Other areas will consist of food, laundry, and the housing areas: female, male, maximum, dormitory for trustees, and a wing for medical and mental health. The building will be aligned with the Judicial Center to give the appearance that it is a completion of the Judicial Center, not just an attachment. The site is more than adequate for the building with the possibility of future development. The plan also allows for expansion in the future. Another concept in the long range plan is to have the housing to the west of the block (so it can be expanded to the west or north), moving food service to the east, administration office located on a third floor so it's more on-par with the Judicial Center. There would be a link so there is direct access to the Judicial Center at the second floor. This building should last a couple of decades but this plan will allow for expansion, if needed. Looking ahead, the rendition presented takes its cues from the Judicial Center so it looks like it's a part of it.

The outside materials would harmonize with the Judicial Center on the Washington Street side, using the same stone and brick.

A question was asked by Meyers about whether this building has the infrastructure built into it to handle the future expansions. Mr. Gooddale indicated it does. A second question was asked if the same building could be built next to the Sheriff's Office. Mr. Gooddale stated the site at the Sheriff's Office has a few issues in terms of soil conditions and the building would be taller. A rendering could be draw up to depict what it would look like if located at the Sheriff's Office. Meyers states that there are several people who do not want Sixth Street blocked off and that is the reason for the second site option. Chairman Gouker states the long rang committee looked at several site ideas. Griffin explains that the committee discussed numerous locations and this is the one brought to the board previous due to the security and aligning with the Judicial Center; the county already owns the property – if placed at the Sheriff's Office, there is consideration that the City is wanting to promote the riverfront development, and there is not enough room to place it there without moving Maintenance somewhere else. Meyers asked if this plan has to be brought to the public. Chairman Gouker indicates it does. Meyers asked if there should be another option if the public says no to closing Sixth Street. He also brought up that most of the prisoners appear in court via video. It was stated that first appearances occur that way, but any other appearances must be in person. Chairman Gouker states that the Sheriff mentioned that it would be better to have a six vehicle sally port, which cannot be done on the Judicial Center as it stands today.

Chairman Gouker thanked Mr. Gooddale for presenting the visual concept and asked if specific cost figures will be brought to the board next month. Mr. Gooddale states that more detailed cost estimates and more refined plans will be brought forward next month and that the costs are within the range already spoken about.

- **Road & Bridge:**

- Motion to approve a Preliminary Engineering agreement with Willett, Hofmann & Associates for the design of bridge rehabilitation projects on Daysville, Lindenwood, Mt. Morris and Big Mound Roads, Sections 16-00311-00-BR and 16-00312-00-BR. The contract amount will not exceed \$32,117. R-2016-1010

Janes moves to approve R-2016-1010 as presented, Colson seconds the motion.

Motion carries (Placed on file)

#### **Unfinished and New Business**

- Welty states the County is not taking an official stance on R-2016-0602. Have we received a response from the letter sent by the County? Gouker states there has not been a response.
- Welty makes a motion to support the opposition of GLBRR and a letter to be sent to GLBRR. Meyers seconds the motion. Motion is carried over to the next meeting due to it not being on the agenda this month. Gouker would like to have HEW make a recommendation.

#### **Chairman Comments - NONE**

#### **Vice-Chairman Comments - NONE**

#### **Adjourn Meeting**

At 6:36 p.m., there being no further business, McKinney moves to adjourn the meeting until Monday, October 24, 2016, at 5:30 p.m., at the Courthouse in Oregon. Welty seconds and the motion carries.

Chairman, Kim P. Gouker  
Ogle County Board

Attest: Laura J. Cook, Ogle County Clerk &  
Ex-officio Clerk of the Ogle County Board

Ogle County Board Meeting

October 18, 2016

Proceedings of the Ogle County Board Meeting  
Budget Hearing  
October 24, 2016

State of Illinois )  
County of Ogle ) ss

**Call to Order**

Chairman Gouker calls the Ogle County Board Meeting to order at 5:30 p.m.

**Roll Call**

The roll call shows Bolin, Colson, Fritz, McKinney, O'Brien and Oltmanns are absent.

**Presentation – FY2017 Ogle County Budget and Appropriations**

Chairman Gouker presents the draft of the FY2017 Ogle County Budget and Appropriations and has Sparrow give a brief overview of the proposed budget.

Sparrow reviews:

- Page 1: General Fund Revenue Budget and the General Fund Expense: Revenues, State Income Tax, Sales Tax and Property Taxes: We're going to receive a one-time payment of \$500,000 from ComEd for the Grand Prairie Gateway Project. Overall the final number is not much higher – about .6%. The General Fund Expense is proposed at a .6% increase. Last year, we talked about trying to bring the budget together over the next several years by bringing in more revenue and making some cuts through attrition. We would like to look at 17, 18, and 19 to get those numbers. This year there were some reduction in personnel costs, but a lot of that was positions being replaced such as a higher position replaced by a lower position; in terms of the Sheriff's Department. A lieutenant's position was reduced from six to five. Other departments brought in people at lower rates. Overall, we ended with a \$90,000 increase in expenses versus about \$80,000 in revenue so that's why those numbers are fairly close. Our numbers are about \$14,200,000 in revenue and \$14,220,000 in expense. At that point, the committee spoke with the Chairman and put together an analysis of the salaries of all the departments. There seemed to be a discrepancy in some of the Sheriff's budget. The Chairman is working with the Sheriff to try to determine what other saving there was. It was determined there were two positions not in the budget and the bottom line came out \$17,000 higher, not less. That \$17,000 got put back in and the difference between that and what we had in revenue went into contingency. That's why the expense side is in match with revenue but \$12,000 of that went into contingency. Welty stated the Finance Committee specifically approved an expense budget of \$14,222,155. For you or the Chairman to change that without the knowledge of the Finance Committee is wrong, regardless of the reason for it. We had a lot of discussion on the salary analysis and the fact that we were not getting the right changes made in the Sheriff's budget. The 2% reduction in the non-salary expense lines never occurred. Everyone else in the County reduced their non-salary by 2%. I don't think those have been reduced in this budget.

Sparrow states that this hearing is for that discussion. The Finance Committee will have the opportunity to change that if they want. Welty asks if this proposed budget not have the 2% reduction of the non-salary line. Sparrow states \$12,000 is in contingency is taken into consideration. Welty then asks if the 2% non-salary reduced out of this budget or not. Treasurer John Coffman states that \$12,000 of it is. Welty also asks how many dollars should it have been. Coffman states approximately \$29,000. Welty asks if the other departments in the County have reduced their non-salary by 2%. Coffman states yes.

Sparrow states that unfortunately, there were two positions that we didn't have in salary analysis. When it was completed, the total was about \$17,000 higher.

Ogle County Board Meeting

Budget Hearing

October 24, 2016

Welty asks if these two positions are they newly created positions. Sparrow states that Chairman Gouker will have to answer that. Chairman Gouker states that he had a list of employees as of August 20<sup>th</sup>, and was working off of that. Sparrow states that if it's the desire of the Board, he can meet with the Sheriff and tell him \$17,000 has to be cut from non-personnel and the contingency will be \$158,000 instead of \$140,000. Welty states that the Finance Committee approved it at \$14,222,000. If the \$14,258,000 presented here is what will be used. He also states that it should come back then either approve the \$14,258,000 or make further adjustments. Chairman Gouker states the Finance Committee will recommend the final budget. Sparrow comments that this is the place to discuss it and right now with that amount, the budget is in balance.

The rest of the budgets were looked at. Sparrow indicated that Animal Control will have \$25,000 for service rent. Appropriations and Levies were discussed. The 16-17 Variance is \$499,500; which is 4.99% Truth & Taxation Limitation. Last year the levy tax rate was .794 and is going to be .784.

Bowers had a question as to the Medical Inmate Reimbursement and why we are not receiving funds for that. A few years the Board proposed that the inmates are charged for their medical treatment at a portion of the amount. It appears we have not received anything. Sparrow stated that it will have to be researched. Bowers also asked about the Police Agreement-Municipality at \$78,000 and if that is all that is anticipated. Sparrow stated that it never materialized from last year. There were some circumstances in Davis Junction that occurred and they haven't chosen to move ahead. So that contract will not be on the budget; but we also haven't incurred the cost that we built in for overtime.

Saunders stated the Polo Senior Center was cut. She is requesting their budget be left at \$32,500. She offered a suggestion to save money by cutting the Conservation budget by \$2,500. Under OEMA and Corrections there are a few expenses that could be lowered. It was stated that the Sheriff's Department is locked in on gas prices so that cannot be altered. The Circuit Clerk's office has \$800 in their office equipment maintenance that dedicated funds could be used and not General Funds.

Gouker mentioned that the Senior Fund has increased from last year and has its own levy. In making changes, they may have come from one of the other senior centers. Saunders indicates that the levy is down \$3,500 from last year.

Discussion was held regarding the Conservation budget and that the County should not be asked to cover monies that the State of Illinois is not providing. Sparrow stated that other counties do not have full-time employees and that there are some areas that need to be looked at to cut costs. Bowers asked if they receive grant money. Director of Solid Waste Steve Rypkema stated they receive \$3,500 in grant money to be used for a two-day outdoor function for all third grade classes in Ogle County and those funds must be spent for education.

Welty is concerned about the one-time payment of \$500,000 payment from ComEd that we will not be receiving next year. Next year there will be a hole in the budget and we will have a shortfall. Sparrow stated that over the next 3 years, we will have \$500,000 in cuts in positions through attrition. And another \$500,000 we need to get in revenue. We need to start reducing through attrition as people retire. I would estimate somewhere between eight and ten people. As we do this over the next 3 years, we can bring down the expense.

Hopkins spoke about the Long Range Planning. We have \$1,300,000 budgeted for the Rochelle building. We should try to "cheapen" the renovations.

Ogle County Board Meeting

Budget Hearing

October 24, 2016

## 2016 Budget Summary & Approvals

Fund	Appropriation	Levy
Animal Control Fund	\$215,500	\$0
Co-Operative Extension	\$145,000	\$145,000
County Bridge Fund	\$1,570,940	\$791,500
County General Fund	\$14,258,050	\$4,235,000
County Highway Fund	\$2,592,657	\$1,583,000
Federal Aid Matching Fund	\$1,016,500	\$791,500
GIS Committee Fund	\$156,530	\$0
IMRF Fund	\$2,410,000	\$2,275,000
Insurance Premium Levy Fund	\$800,000	\$525,000
Long Range Planning	\$3,828,850	\$0
Mental Health Fund	\$835,000	\$835,000
Motor Fuel Tax Fund	\$1,194,623	\$0
Revolving Vehicle Purchase	\$200,000	\$0
Senior Social Services	\$220,200	\$224,000
Social Security Fund	\$925,000	\$900,000
Solid Waste Fund	\$4,239,883	\$0
TB Care & Treatment Fund	\$35,923	\$34,080
War Veterans Fund	\$81,000	\$81,000
SUBTOTAL:	\$34,725,656	\$12,420,080
Additional Fund Appropriations	\$4,391,200	\$0
TOTAL:	\$39,116,856	\$12,420,080

**Public Comment – none**

### **Adjourn Meeting**

At 6:15 p.m., there being no further business, Bowers moves to adjourn the meeting until Tuesday, November 15, 2016, at 5:30 p.m. at the Courthouse in Oregon, Janes seconds and the motion carries.

Chairman, Kim P. Gouker  
Ogle County Board

Attest: Laura J. Cook, Ogle County Clerk &  
Ex-officio Clerk of the Ogle County Board

Ogle County Board Meeting

Budget Hearing

October 24, 2016